

117TH CONGRESS  
1ST SESSION

# H. J. RES. 41

To establish a National Committee on Fiscal Responsibility and Reform.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 16, 2021

Mr. KINZINGER (for himself and Mr. PHILLIPS) submitted the following joint resolution; which was referred to the Committee on Rules

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# JOINT RESOLUTION

To establish a National Committee on Fiscal Responsibility and Reform.

1       *Resolved by the Senate and House of Representatives*  
2    *of the United States of America in Congress assembled,*

3   **SECTION 1. SHORT TITLE.**

4       This joint resolution may be cited as the “National  
5   Committee on Fiscal Responsibility and Reform Act of  
6   2021”.

7   **SEC. 2. ESTABLISHMENT OF A JOINT SELECT COMMITTEE.**

8       (a) ESTABLISHMENT.—There is established a joint  
9   select committee of Congress to be known as the National  
10   Committee on Fiscal Responsibility and Reform (hereafter  
11   known as the “Committee”).

1       (b) GOAL.—The goal of the Committee shall be to  
2 reduce the deficit by at least \$3,250,000,000,000 over the  
3 period of fiscal years 2021 to 2031.

4 **SEC. 3. FUNCTIONS OF THE COMMITTEE.**

5       The functions of the Committee are to—

6              (1) investigate policies to improve the fiscal sit-  
7 uation in the medium term;

8              (2) achieve fiscal sustainability over the long  
9 run;

10             (3) propose legislation designed to balance the  
11 budget, excluding interest payments on the debt, by  
12 2031; and

13             (4) issue a final report to the appropriate con-  
14 gressional committees.

15 **SEC. 4. MEMBERSHIP.**

16       (a) IN GENERAL.—The Committee shall be composed  
17 of 12 members appointed pursuant to subsection (b).

18       (b) APPOINTMENT.—Members of the Committee shall  
19 be appointed as follows:

20              (1) The majority leader of the Senate shall ap-  
21 point three members from among Members of the  
22 Senate.

23              (2) The minority leader of the Senate shall ap-  
24 point three members from among Members of the  
25 Senate.

1                             (3) The Speaker of the House of Representa-  
2                             tives shall appoint three members from among Mem-  
3                             bers of the House of Representatives.

4                             (4) The Speaker, in consultation with the mi-  
5                             nority leader, of the House of Representatives, shall  
6                             appoint three members from among Members of the  
7                             House of Representatives.

8                             (c) CO-CHAIRS.—

9                             (1) IN GENERAL.—There shall be four Co-  
10                             Chairs of the Committee. The Co-Chairs shall be ap-  
11                             pointed not later than 14 calendar days after the  
12                             date of enactment of this joint resolution. The Co-  
13                             chairs shall be selected by:

14                             (A) The majority leader of the Senate shall  
15                             appoint one Co-Chair from among Members of  
16                             the Senate.

17                             (B) The minority leader of the Senate shall  
18                             appoint one Co-Chair from among Members of  
19                             the Senate.

20                             (C) The Speaker of the House of Rep-  
21                             resentatives shall appoint one Co-Chair from  
22                             among Members of the House of Representa-  
23                             tives.

24                             (D) The minority leader of the House of  
25                             Representatives shall appoint one Co-Chair

1           from among Members of the House of Rep-  
2           resentatives.

3           (2) STAFF DIRECTOR.—The Co-Chairs, acting  
4           jointly, shall hire the staff director of the Com-  
5           mittee.

6           (d) DATE.—Members of the Committee shall be ap-  
7           pointed not later than 14 calendar days after the date of  
8           enactment of this joint resolution.

9           (e) PERIOD OF APPOINTMENT.—Members shall be  
10          appointed for the life of the Committee. Any vacancy in  
11          the Committee shall not affect its powers, but shall be  
12          filled not later than 14 calendar days after the date on  
13          which the vacancy occurs, in the same manner as the origi-  
14          nal designation was made. If a member of the Committee  
15          ceases to be a Member of the House of Representatives  
16          or the Senate, as the case may be, the member is no longer  
17          a member of the Committee and a vacancy shall exist.

18 **SEC. 5. REPORTS.**

19           (a) VOTE ON FINAL REPORT.—No later than 360  
20          days after the date of enactment of this joint resolution,  
21          the Committee shall vote on the approval of a final report  
22          containing a set of recommendations to achieve the mis-  
23          sion set forth in this resolution.

24           (b) SUPER MAJORITY REQUIREMENT.—The issuance  
25          of a final report of the Committee shall require the ap-

1 approval of not less than 8 of the 12 members of the Com-  
2 mittee.

3 (c) TRANSMISSION OF REPORT AND LEGISLATIVE  
4 LANGUAGE.—If the report and legislative language are  
5 approved by the Committee pursuant to subsection (b),  
6 the Committee shall submit the Committee report and leg-  
7 islative language described in section 3 to the President,  
8 the Vice President, the Speaker of the House of Rep-  
9 resentatives, and the majority and minority leaders of each  
10 House of Congress.

11 (d) REPORT AND LEGISLATIVE LANGUAGE TO BE  
12 MADE PUBLIC.—Upon the approval or disapproval of the  
13 Committee report and legislative language pursuant to  
14 subsection (b), the Committee shall promptly make the full  
15 report and legislative language, and a record of the vote,  
16 available to the public.

17 **SEC. 6. ADMINISTRATION.**

18 (a) IN GENERAL.—To enable the Committee to exer-  
19 cise its powers, functions, and duties, there are authorized  
20 to be disbursed by the Senate the actual and necessary  
21 expenses of the Committee approved by the co-chairs, sub-  
22 ject to the rules and regulations of the Senate and the  
23 House.

24 (b) EXPENSES.—In carrying out its functions, the  
25 Committee is authorized to incur expenses in the same

1 manner and under the same conditions as the Joint Eco-  
2 nomic Committee is authorized by section 11 of Public  
3 Law 79–304 (15 U.S.C. 1024(d)).

4 (c) QUORUM.—Eight members of the Committee  
5 shall constitute a quorum for purposes of voting and  
6 issuing a final report. Four members of the Committee  
7 shall constitute a quorum for conducting a hearing or  
8 markup.

9 (d) VOTING.—

10 (1) PROXY VOTING.—Proxy voting shall be al-  
11 lowed on behalf of the members of the Committee  
12 pursuant to House and Senate rules.

13 (2) CONGRESSIONAL BUDGET OFFICE ESTI-  
14 MATES.—The Congressional Budget Office shall pro-  
15 vide estimates of the legislation in accordance with  
16 sections 308(a) and 201(f) of the Congressional  
17 Budget Act of 1974 (2 U.S.C. 639(a) and 601(f))  
18 (including estimates of the effect of interest payment  
19 on the debt). In addition, the Congressional Budget  
20 Office shall provide information on the budgetary ef-  
21 fect of the legislation beyond the year 2031. The  
22 Committee may not vote on any version of the re-  
23 port, recommendations, or legislative language un-  
24 less such estimates are available for consideration by

1       all members of the Committee at least 48 hours  
2       prior to the vote as certified by the Co-Chairs.

3       (e) MEETINGS.—

4               (1) INITIAL MEETING.—Not later than 21 cal-  
5       endar days after the date of enactment of this joint  
6       resolution, the Committee shall hold its first meet-  
7       ing. The Committee may adopt its rules of procedure  
8       at this time, which shall be published in the Con-  
9       gressional Record.

10              (2) AGENDA.—The Co-Chairs of the Committee  
11       shall provide an agenda to its members not less than  
12       48 hours in advance of any meeting.

13       (f) HEARINGS.—

14              (1) IN GENERAL.—The Committee may, for the  
15       purpose of carrying out this section, hold such hear-  
16       ings, sit and act at such times and places, require  
17       attendance of witnesses and production of books, pa-  
18       pers, and documents, take such testimony, receive  
19       such evidence, and administer such oaths as the  
20       Committee considers advisable.

21              (2) HEARING PROCEDURES AND RESPONSIBIL-  
22       ITIES OF CO-CHAIRS.—

23              (A) ANNOUNCEMENT.—The Co-Chairs of  
24       the Committee shall make a public announce-  
25       ment of the date, place, time, and subject mat-

1           ter of any hearing to be conducted, not less  
2           than 7 days in advance of such hearing, unless  
3           all four Co-Chairs determine that there is good  
4           cause to begin such hearing at an earlier date.

5           (B) WRITTEN STATEMENT.—A witness ap-  
6           pearing before the Committee shall file a writ-  
7           ten statement of proposed testimony at least 24  
8           hours before the appearance of the witness, un-  
9           less the requirement is waived by the Co-Chairs,  
10          following their determination that there is good  
11          cause for failure to comply with such require-  
12          ment.

13          (g) TECHNICAL ASSISTANCE.—Upon written request  
14         of the four Co-Chairs, a Federal agency shall provide tech-  
15         nical assistance to the Committee in order for the Com-  
16         mittee to carry out its duties.

17      **SEC. 7. STAFF OF THE COMMITTEE.**

18          (a) IN GENERAL.—The Co-Chairs of the Committee  
19         may jointly appoint and fix the compensation of staff as  
20         they deem necessary, within the guidelines for employees  
21         of the Senate and following all applicable rules and em-  
22         ployment requirements of the Senate.

23          (b) ETHICAL STANDARDS.—Members on the Com-  
24         mittee who serve in the House of Representatives shall be  
25         governed by the ethics rules and requirements of the

1 House. Members of the Senate who serve on the Com-  
2 mittee and staff of the Committee shall comply with the  
3 ethics rules of the Senate.

4 **SEC. 8. EXPEDITED CONSIDERATION OF COMMITTEE REC-**  
5 **OMMENDATIONS.**

6 (a) IN GENERAL.—If approved by the majority re-  
7 quired by section 5(b), the proposed legislative language  
8 submitted pursuant to section 3 shall be introduced in the  
9 Senate (by request) on the next day on which the Senate  
10 is in session by the majority leader of the Senate or by  
11 a Member of the Senate designated by the majority leader  
12 of the Senate and shall be introduced in the House of Rep-  
13 resentatives (by request) on the next legislative day by the  
14 majority leader of the House or by a Member of the House  
15 designated by the majority leader of the House.

16 (b) CONSIDERATION IN THE HOUSE OF REPRESENT-  
17 ATIVES.—

18 (1) REFERRAL AND REPORTING.—Any com-  
19 mittee of the House of Representatives to which the  
20 joint committee bill is referred shall report it to the  
21 House without amendment not later than 7 session  
22 days. If a committee fails to report the joint com-  
23 mittee bill within that period, it shall be in order to  
24 move that the House discharge the committee from  
25 further consideration of the bill. Such a motion shall

1       not be in order after the last committee authorized  
2       to consider the bill reports it to the House or after  
3       the House has disposed of a motion to discharge the  
4       bill. The previous question shall be considered as or-  
5       dered on the motion to its adoption without inter-  
6       vening motion except 20 minutes of debate equally  
7       divided and controlled by the proponent and an op-  
8       ponent. If such a motion is adopted, House shall  
9       proceed immediately to consider the bill in accord-  
10      ance with this subsection. A motion to reconsider the  
11      vote by which the motion is disposed of shall not be  
12      in order.

13                     (2) PROCEEDING TO CONSIDERATION.—After  
14       the last committee authorized to consider a joint  
15       committee bill reports it to the House or has been  
16       discharged (other than by motion) from its consider-  
17       ation, it shall be in order to move to proceed to con-  
18       sider the joint committee bill in the House. Such a  
19       motion shall not be in order after the House has dis-  
20       posed of a motion to proceed with respect to the  
21       joint committee bill. The previous question shall be  
22       considered as ordered on the motion to its adoption  
23       without intervening motion. A motion to reconsider  
24       the vote by which the motion is disposed of shall not  
25       be in order.

1                             (3) CONSIDERATION.—The joint committee bill  
2 shall be considered as read. All points of order  
3 against the joint committee bill and against its con-  
4 sideration are waived. The previous question shall be  
5 considered as ordered on the joint committee bill to  
6 its passage without intervening motion except 2  
7 hours of debate equally divided and controlled by the  
8 proponent and an opponent and one motion to limit  
9 debate on the joint committee bill. A motion to re-  
10 consider the vote on passage of the joint committee  
11 bill shall not be in order.

12                             (4) VOTE ON PASSAGE.—The vote on passage  
13 of the joint committee bill shall occur not later than  
14 7 session days after being reported.

15                             (c) EXPEDITED PROCEDURE IN THE SENATE.—

16                             (1) COMMITTEE CONSIDERATION.—A joint com-  
17 mittee bill introduced in the Senate under subsection  
18 (a) shall be referred to the committee or committees  
19 of jurisdiction, which committees shall report the bill  
20 without any revision and with a favorable rec-  
21 ommendation, an unfavorable recommendation, or  
22 without recommendation, not later than 7 session  
23 days. If any committee fails to report the bill within  
24 that period, that committee shall be automatically

1        discharged from consideration of the bill, and the  
2        bill shall be placed on the appropriate calendar.

3                     (2) MOTION TO PROCEED.—Notwithstanding  
4        Rule XXII of the Standing Rules of the Senate, it  
5        is in order, not later than 2 days of session after the  
6        date on which a joint committee bill is reported or  
7        on which Committee(s) are discharged from their  
8        consideration of the bill, for the majority leader of  
9        the Senate or the majority leader's designee to move  
10      to proceed to the consideration of the joint com-  
11      mittee bill. It shall also be in order for any Member  
12      of the Senate to move to proceed to the consider-  
13      ation of the joint committee bill at any time after  
14      the conclusion of such 2-day period. All points of  
15      order against the motion to proceed to the joint  
16      committee bill are waived. The motion to proceed is  
17      not debatable. The motion is not subject to a motion  
18      to postpone. A motion to reconsider the vote by  
19      which the motion is agreed to or disagreed to shall  
20      not be in order. If a motion to proceed to the consid-  
21      eration of the joint committee bill is agreed to, the  
22      joint committee bill shall remain the unfinished busi-  
23      ness until disposed of.

24                     (3) CONSIDERATION.—All points of order  
25      against the joint committee bill and against consid-

1       eration of the joint committee bill are waived. Con-  
2       sideration of the joint committee bill and of all de-  
3       batable motions and appeals in connection therewith  
4       shall not exceed a total of 30 hours which shall be  
5       divided equally between the majority and minority  
6       leaders or their designees. A motion further to limit  
7       debate on the joint committee bill is in order, shall  
8       require an affirmative vote of three-fifths of the  
9       Members duly chosen and sworn, and is not debat-  
10      able. Any debatable motion or appeal is debatable  
11      for not to exceed 1 hour, to be divided equally be-  
12      tween those favoring and those opposing the motion  
13      or appeal. All time used for consideration of the  
14      joint committee bill, including time used for quorum  
15      calls and voting, shall be counted against the total  
16      30 hours of consideration.

17                     (4) NO AMENDMENTS.—An amendment to the  
18       joint committee bill, or a motion to postpone, or a  
19       motion to proceed to the consideration of other busi-  
20       ness, or a motion to recommit the joint committee  
21       bill, is not in order.

22                     (5) VOTE ON PASSAGE.—If the Senate has  
23       voted to proceed to the joint committee bill, the vote  
24       on passage of the joint committee bill shall occur im-  
25       mediately following the conclusion of the debate on

1       a joint committee bill, and a single quorum call at  
2       the conclusion of the debate if requested. The vote  
3       on passage of the committee bill shall occur not later  
4       than 7 session days.

5                 (6) RULINGS OF THE CHAIR ON PROCEDURE.—  
6       Appeals from the decisions of the Chair relating to  
7       the application of the rules of the Senate, as the  
8       case may be, to the procedure relating to a joint  
9       committee bill shall be decided without debate.

10               (d) AMENDMENT.—The joint committee bill shall not  
11      be subject to amendment in either the House of Rep-  
12      resentatives or the Senate.

13               (e) CONSIDERATION BY THE OTHER HOUSE.—

14                 (1) IN GENERAL.—If, before passing the Com-  
15       mittee, one House receives from the other a joint  
16       committee bill—

17                         (A) the joint committee bill of the other  
18       House not be referred to a committee; and

19                         (B) the procedure in the receiving House  
20       shall be the same as if no joint committee bill  
21       had been received from the other House until  
22       the vote on passage, when the joint committee  
23       bill received from the other House shall sup-  
24       plant the joint committee bill of the receiving  
25       House.

1                   (2) REVENUE MEASURE.—This subsection shall  
2       not apply to the House of Representatives if the  
3       joint committee bill received from the Senate is a  
4       revenue measure.

5                   (f) RULES TO COORDINATE ACTION WITH OTHER  
6       HOUSE.—

7                   (1) TREATMENT OF JOINT COMMITTEE BILL OF  
8       OTHER HOUSE.—If the Senate fails to introduce or  
9       consider a joint committee bill under this section,  
10      the joint committee bill of the House shall be enti-  
11      tled to expedited floor procedures under this section.

12                  (2) TREATMENT OF COMPANION MEASURES IN  
13       THE SENATE.—If following passage of the joint com-  
14       mittee bill in the Senate, the Senate then receives  
15       the joint committee bill from the House of Rep-  
16       resentatives, the House-passed joint committee bill  
17       shall not be debatable. The vote on passage of the  
18       joint committee bill in the Senate shall be considered  
19       to be the vote on passage of the joint committee bill  
20       received from the House of Representatives.

21                  (3) VETOES.—If the President vetoes the joint  
22       committee bill, debate on a veto message in the Sen-  
23       ate under this section shall be 1 hour equally divided  
24       between the majority and minority leaders or their  
25       designees.

1       (g) LOSS OF PRIVILEGE.—The provisions of this sec-  
2 tion shall cease to apply to the joint committee bill if—  
3           (1) the Committee fails to vote on the report or  
4 proposed legislative language required under section  
5 3 not later than 390 days after the date of enact-  
6 ment of this joint resolution; or  
7           (2) the joint committee bill does not pass both  
8 Houses not later than 180 days.

9 **SEC. 9. TERMINATION.**

10       The Committee shall terminate 30 days after submit-  
11 ting its final report.

12 **SEC. 10. DEFINITION.**

13       In this Act, the term “appropriate congressional com-  
14 mittees” means—

15           (1) the Committees on Appropriations, Ways  
16 and Means, Energy and Commerce, and Budget of  
17 the House of Representatives; and

18           (2) the Committees on Appropriations, Finance,  
19 Commerce, Science, and Transportation, and Budget  
20 of the Senate.

